



PERFORMER.

THE PERFORMER®

And A.F.T.E.R Analysis

A Financial Statement Analysis Using Indicators of the
Financial Health and Success
and a
Status Report of Audit Findings, Timeliness and
Exception Resolution (A.F.T.E.R.)
of
The FSM National Government
as of and for the Year Ended September 30, 2015



Crawford & Associates, P.C.
Oklahoma City, Oklahoma



What Is The Performer®?

- An analysis that takes a government's financial statements and converts them into useful and understandable measures of financial performance
- Financial ratios and a copyrighted analysis methodology are used to arrive at an overall rating of 1-10
- The overall reading is a barometer of the FSM National Government's financial health and performance



How to Use The Performer®

- Use the individual ratios to identify financial warning signals
- Use the overall rating as a collective benchmark of financial health and success of the FSM National Government as a whole
- Use the comparisons to prior years to monitor trends in financial indicators

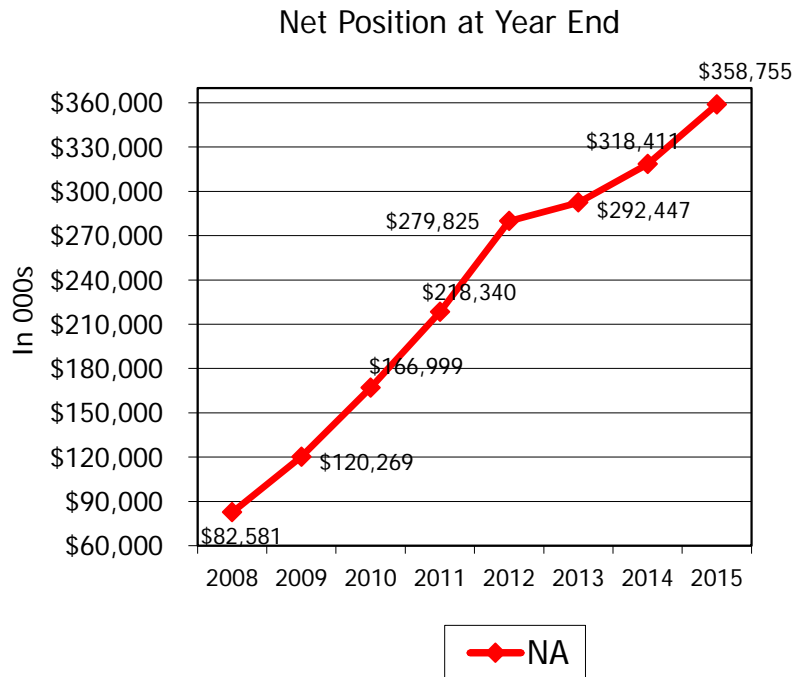


Limitations of the Performer[®]

- The Performer[®] should not be used as the only source of financial information to evaluate the FSM National Government's performance and condition
- The analysis is an overall rating of the FSM National Government as a whole and not of specific activities, funds or units
- The Performer[®] is based on Crawford & Associates' professional judgment and is limited as to its intended use

Change in Net Position

Did our overall financial condition improve, decline or remain steady over the past year?



Net position includes all assets of FSM National Government, excluding discretely presented component units. It is measured as the difference between total assets, including capital assets, plus deferred outflows, netted against total liabilities, including long-term debt, and deferred inflows.

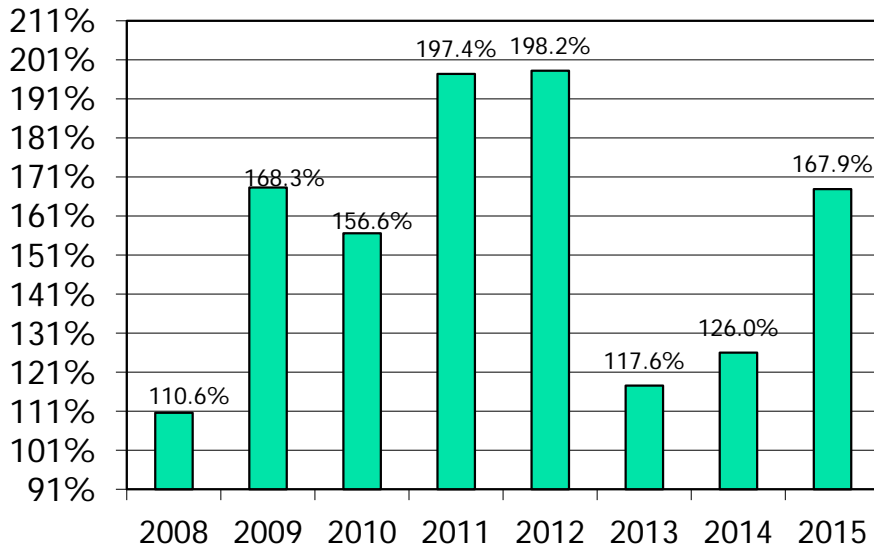
For the year ended September 30, 2015, total net position increased by \$40.3 million or 12.7% from the prior year. The improvement is due primarily to an increase in fishing access revenue collections and a decrease in spending.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
.2%	-13.2%	21.8%	3.9%	45.6%	32.6%	30.7%	28.2%	4.5%	8.9%	12.7%

Intergenerational Equity

Who is paying for today's costs of services?

Revenues as a % of Annual Expenses



A measure of whether the government lived within its means in the measurement year, or was required to use prior year resources to fund a portion of current year costs, or shifted the funding of some of the current year costs to future periods.

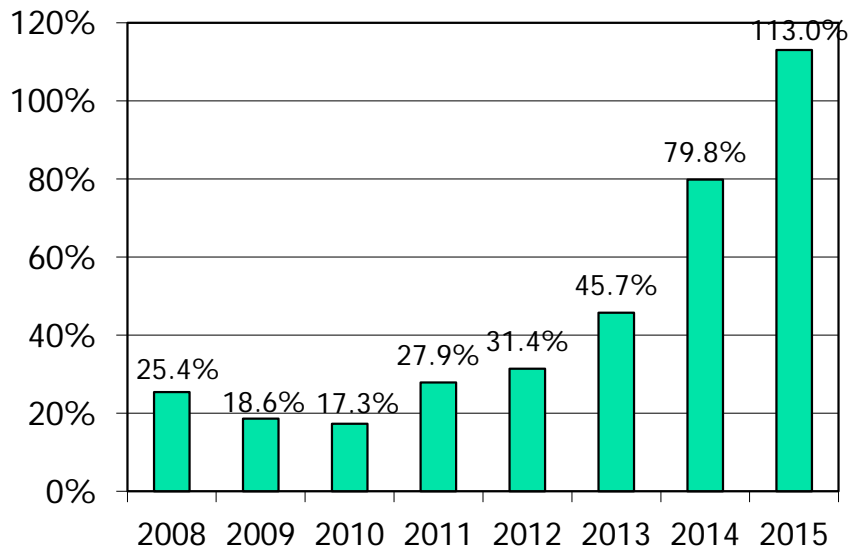
For the year ended September 30, 2015, the FSM National Government funded 168% of their expenses with current year revenues, which is considered an excellent ratio and is an increase from the prior year.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
99.7%	92.6%	102.1%	110.6%	168.3%	156.6%	197.4%	198.2%	117.6%	126.0%	167.9%

Level of Unrestricted Net Position

How do our total rainy day funds look?

Unrestricted Net Position as a % of Annual Revenues



The level of total unrestricted net position is an indication of the amount of unexpended and available resources the FSM National Government has at a point in time to fund emergencies, shortfalls or other unexpected needs.

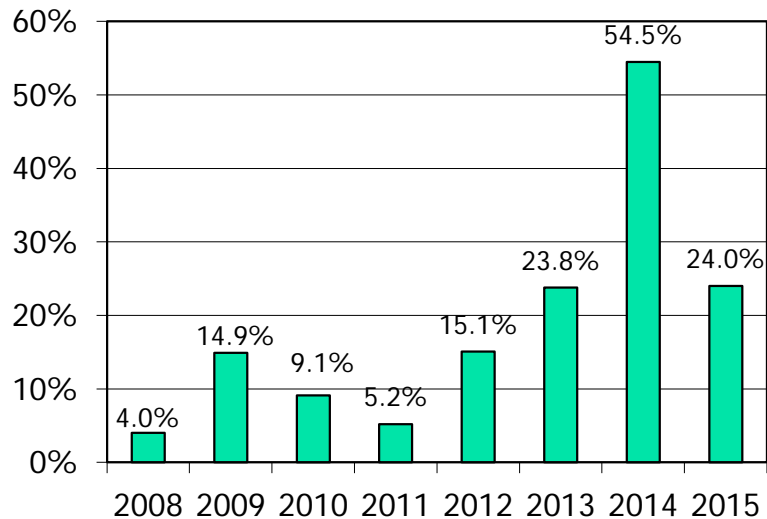
For the year ended September 30, 2015, the FSM National Government's total unrestricted net position approximated 113% of annual total revenues. This is considered an excellent ratio and is also an improvement from the ratio reported in the prior period.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
41.8%	13.8%	39.5%	25.4%	18.6%	17.3%	27.9%	31.4%	45.7%	79.8%	113.1%

Level of Budgetary Fund Balance

How does our budgetary carryover look?

Budgetary Unassigned Fund Balance
as a Percentage of Annual Revenues



The level of budgetary unassigned fund balance is an indication of the amount of unexpended, unencumbered and available resources the FSM National Government has at a point in time to carryover into the next fiscal year to fund budgetary emergencies, shortfalls or other unexpected needs. In this analysis, only the General Fund is considered.

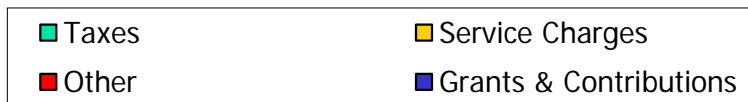
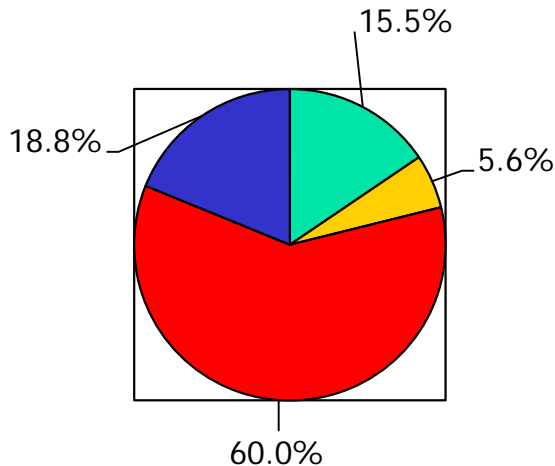
For the year ended September 30, 2015, the FSM National Government's unassigned fund balance of the General Fund was approximately 24% of annual revenues. This is still considered to be a very favorable indicator, however it is a decrease in the ratio from the prior period due primarily to the reclassification by the FSM of previously "unassigned" fund balance in the amount of approximately \$37 million to the category of "committed" fund balance, which is committed specifically for the "future operations of the FSM Trust Fund", with a total fund balance commitment now approximating \$58 million committed for that purpose.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
14.7%	16.5%	20.4%	4.0%	14.9%	9.1%	5.2%	15.1%	23.8%	54.5%	24.0%

Revenue Dispersion

How heavily are we relying on revenue sources we can't directly control?

2015 Revenue Percentages by Source



The percentage dispersion of revenue by source indicates how dependent the FSM National Government is on certain types of revenue. The more dependent the FSM National Government is on revenue sources beyond its direct control, such as revenues from other governments such as grants, the less favorable the dispersion.

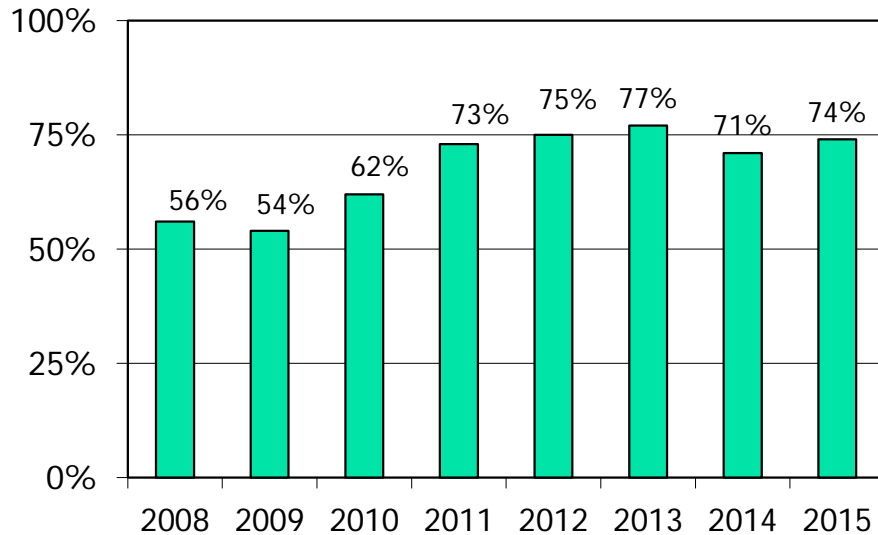
For the year ended September 30, 2015, the FSM National Government had direct control over 38.4% of its revenues, including charges for services and some taxes. This ratio indicates the FSM National Government has exposure, as do most insular governments, to financial difficulties due to reliance (61%) on non-controlled revenues.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
25.1%	26.7%	20.4%	24.8%	16.0%	16.3%	17.5%	15.7%	19.2%	35.0%	38.4%

Capital Asset Condition

How much useful life do we have left in our capital assets?

Percentage of Capital Assets' Useful Life Remaining



The capital asset condition ratio compares capital assets cost to accumulated depreciation to determine the overall percentage of useful life remaining. A low percentage could indicate an upcoming need to replace a significant amount of capital assets.

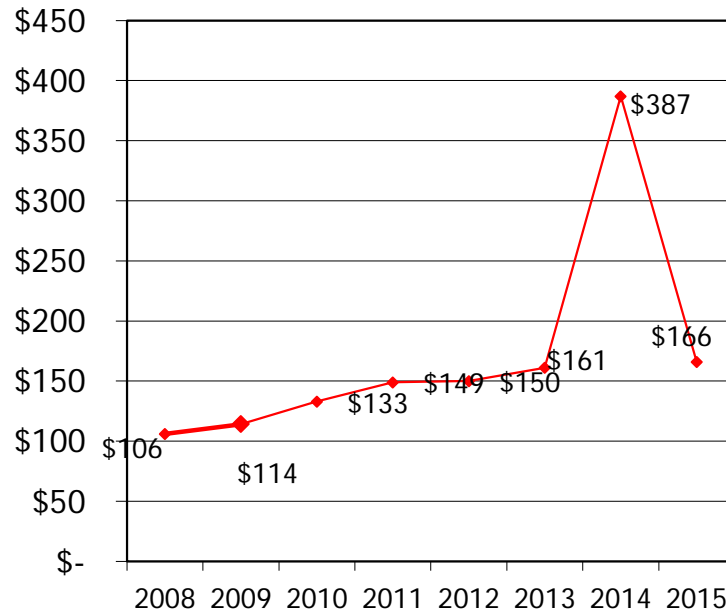
At September 30, 2015, the FSM National Government's depreciable capital assets amounted to \$227.2 million while accumulated depreciation totaled \$59.7 million. This indicates that, on the average, the FSM National Government's capital assets have 74% of their useful lives remaining. This is a near excellent financial indicator, and it represents an improvement when compared to ratio of the prior period.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
55%	54%	50%	56%	54%	62%	73%	75%	77%	71%	74%

Financing Margin - Taxes

Will our citizens be willing to pay increased taxes for operations or capital improvements, if needed?

Total Taxes Per Capita



The financial ratio of taxes per capita is an indication of the FSM National Government's tax burden on its citizens and other taxpayers. The ratio includes all taxes, including gross receipts, income and other taxes.

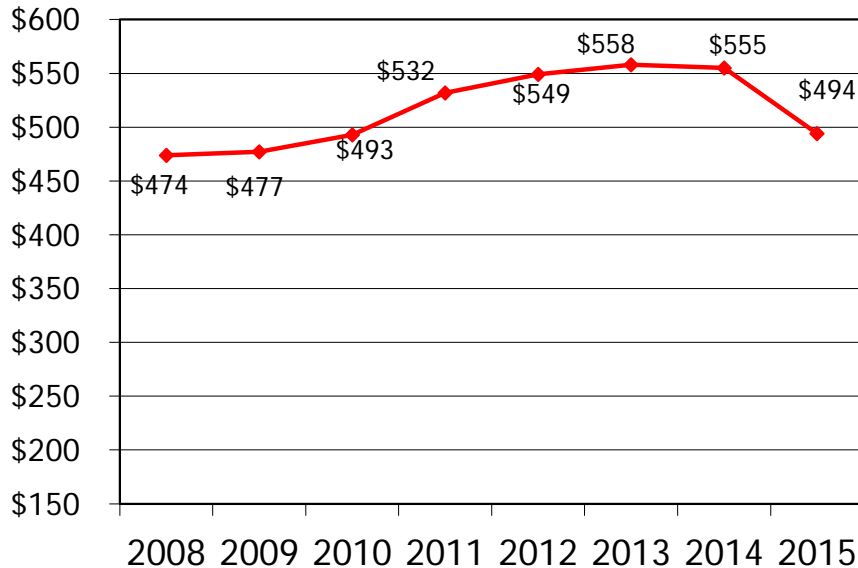
For the year ended September 30, 2015, total taxes amounted to \$17 million or \$166 per capita. This indicates a very favorable tax burden when compared to other insular governments, and with an exception in 2014, is relatively consistent with the ratios of the prior year.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
\$103	\$103	\$99	\$106	\$114	\$133	\$149	\$150	\$161	\$387	\$166

Financing Margin - Debt

Will we be able to issue more debt, if needed?

Debt Per Capita



The financial ratio of debt per capita is an indication of the FSM National Government's debt burden on its citizens and other taxpayers.

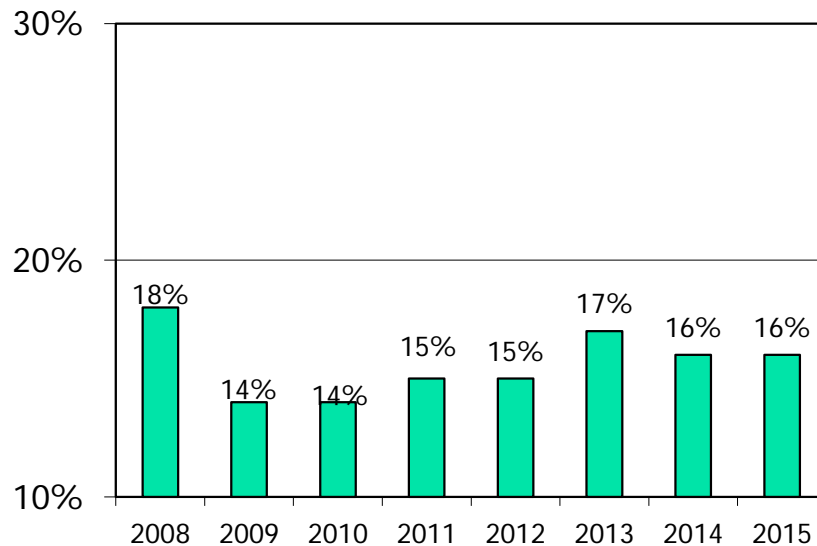
For the year ended September 30, 2015, the FSM National Government had \$50.7 million in long-term debt, or \$494 per capita which is considered a low debt burden on its citizens when compared to other insular governments, and remains consistent with ratios of prior periods.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
\$337	\$359	\$389	\$474	\$477	\$493	\$532	\$549	\$558	\$555	\$494

Pension Plan Funding Ratio

Will we be able to pay our employees when they retire?

**Plan Assets as a Percentage of
Accrued Liability**



The pension funding ratio compares the actuarial fair value of the pension plan's assets to the actuarial accrued liability for pension benefits. A percentage less than 100% indicates the plan is underfunded at the valuation date.

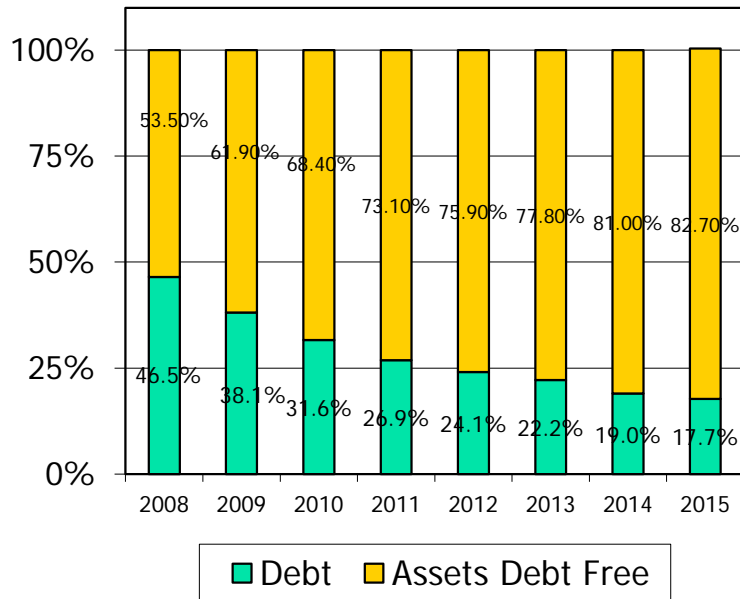
At September 30, 2015, based upon the latest available actuarial information, the FSM's pension plan assets were 16% of the accrued pension benefit liability, indicating the plan was less than 1/5th funded at the last valuation date, and an indicator of potential long-term cash demands to fund the future needs of the plan.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
16%	16%	18%	18%	14%	14%	15%	15%	17%	16%	16%

Debt to Assets

Who really owns the FSM National Government?

Percentage of Debt to Assets



The debt to assets ratio measures the extent to which the FSM National Government had funded its assets with debt. The lower the debt percentage, the more equity the FSM National Government has in its assets.

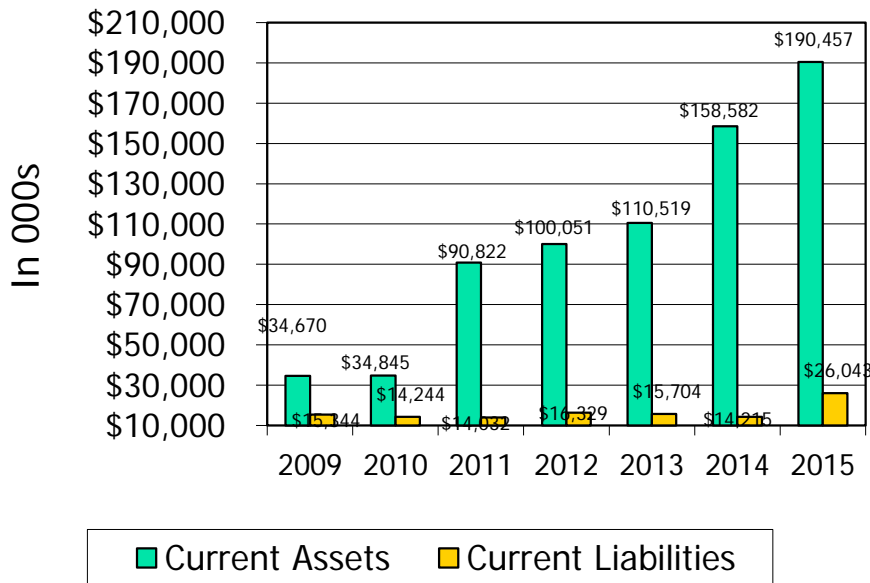
At September 30, 2015, 17.7% of the FSM National Government's \$436.1 million of total assets were funded with debt or other obligations. This is a near excellent financial indicator and indicates that for each dollar of assets the FSM National Government owns, it owes 18 cents of that dollar to others. This is an improvement when compared to the prior year.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
40.2%	47.2%	48.2%	46.5%	38.1%	31.6%	26.9%	24.1%	22.2%	19.0%	17.7%

Current Ratio

Will our vendors and employees be pleased with our ability to pay them on time?

Current Assets Compared to Current Liabilities



The current ratio is one measure of the FSM National Government's ability to pay its short-term obligations. The current ratio compares total current assets and liabilities. A current ratio of 2.00 to 1 indicates good current liquidity and an ability to meet the short-term obligations. This analysis uses only the General Fund, the primary operating fund of the FSM National Government.

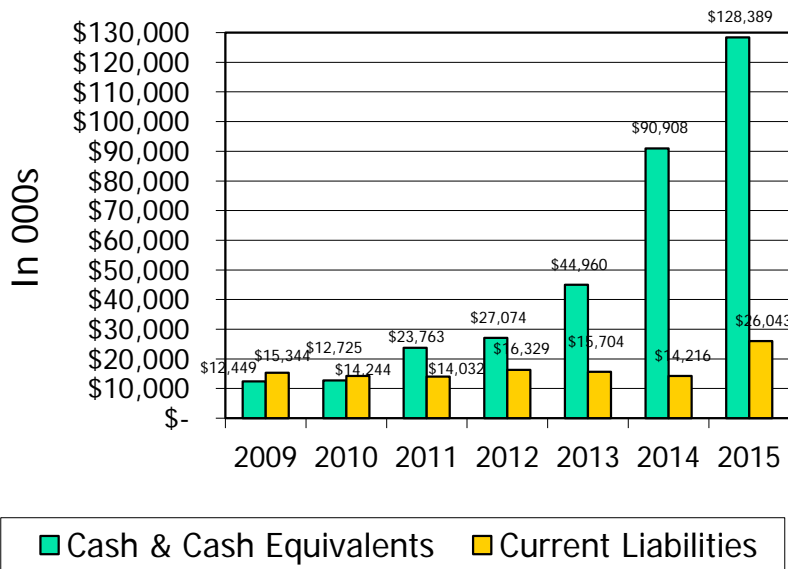
At September 30, 2015, the FSM National Government General Fund had a ratio of current assets to current liabilities of 7.3 to 1. This indicates that the FSM National Government General Fund had more than seven times the amount of current assets to pay current liabilities. This is an excellent ratio, but a decline when compared to the ratio of the prior year.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
2.93	1.95	2.20	2.14	2.26	2.45	6.47	6.13	7.04	11.20	7.31

Quick Ratio

How is our short-term cash position?

Cash and Cash Equivalents Compared to Current Liabilities



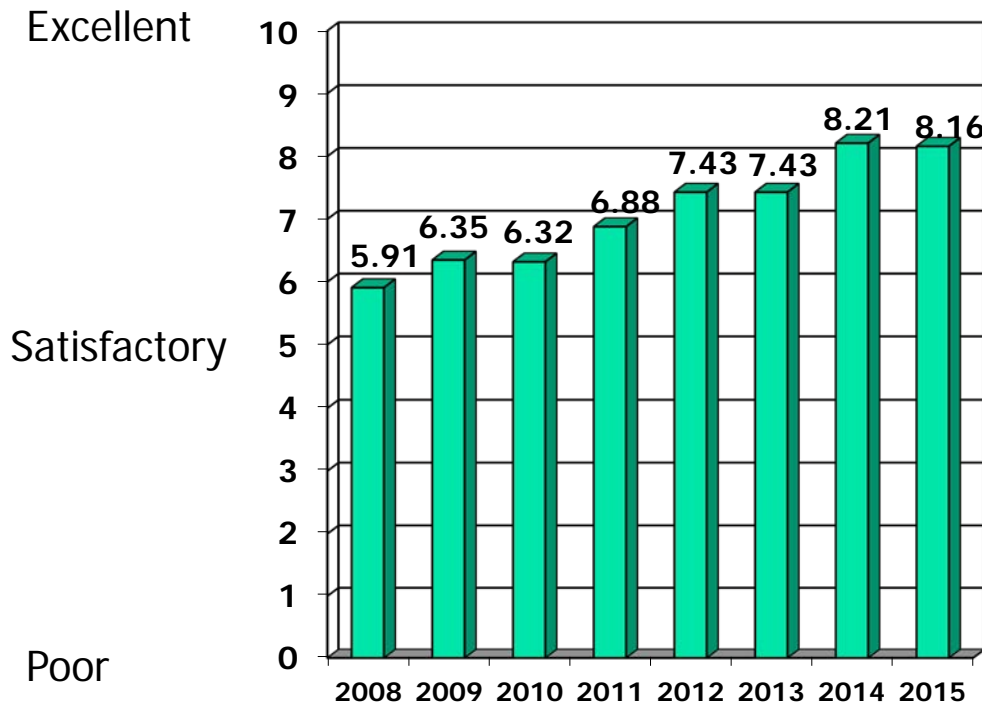
The quick ratio is another, more conservative, measure of the FSM National Government's ability to pay its short-term obligations. The quick ratio compares total cash and short-term investments to current liabilities. A quick ratio of 1.00 to 1 indicates adequate current liquidity and an ability to meet the short-term obligations with cash. This analysis uses only the General Fund, the primary operating fund of the FSM National Government.

At September 30, 2015 the FSM National Government's General Fund had a ratio of cash and cash equivalents to current liabilities of 4.93 to 1. This indicates that the FSM National Government had almost five times the amount of cash and cash equivalents needed available to pay current liabilities, and while still considered an excellent financial liquidity ratio, it is a decline when compared to the ratio of the prior period.

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
1.15	1.18	1.11	0.91	.81	.89	1.69	1.66	2.86	6.39	4.93

Performer[®] Reading

Overall Reading



The 2015 reading of 8.16 indicates the evaluator's opinion that the FSM National Government's overall financial health and performance remained relatively the same as the prior period, with a slight adjustment downward from the past period, and continues to be considered well above satisfactory.

The FSM's continued consistency and improvements in unrestricted net position, revenue dispersion, low tax and debt per capital amounts, high levels of current and quick ratios are the significant factors in the well above satisfactory reading of the current period.



What is the A.F.T.E.R. Analysis?

The A.F.T.E.R. Analysis is very simply an analysis of the status of audit findings, the timeliness of the submission of the audit and the resolution of certain audit exceptions, this analysis can be used to track a government's progress towards eliminating its most significant findings and exceptions, along with tracking the timeliness of submission to the Federal Clearinghouse.

A.F.T.E.R.

	2008	2009	2010	2011	2012	2013	2014	2015
Number of F.S. Opinion Qualifications/Exceptions	10	0	0	0	0	0	0	0
Number of Major Federal Program Qualifications/Exceptions	4	3	4	3	3	3	6	1
Number of F.S. Findings								
A. Internal Control and Compliance	0	0	0	0	0	0	0	0
B. Internal Control Only	3	4	3	2	2	<u>1</u>	<u>1</u>	<u>1</u>
C. Compliance Only	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
TOTAL	3	4	3	<u>2</u>	<u>2</u>	1	1	1
Percentage of Findings Repeated	0%	25%	100%	50%	100%	100%	100%	100%
Number of A-133 Findings								
A. Internal Control and Compliance	15	20	12	12	9	7	12	5
B. Internal Control Only	0	0	0	0	0	2	0	0
C. Compliance Only	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
TOTAL	15	20	12	12	9	<u>9</u>	<u>12</u>	<u>5</u>
Percentage of A-133 Findings Repeated	0%	70%	58%	41.7%	77.7%	77.7%	16.7%	0%
Number of months Y/E the F.S. were Released	9	9	9	9	9	9	9	9
Number of Qualifications/Exceptions Related to C.U.	6	0	0	0	0	0	0	0
\$ of Questioned Costs-Current Year	\$2,372,041	\$2,964,400	\$2,049,222	\$301,014	\$709,783	\$2,665,578	\$580,807	\$28,936
\$ of Questioned Costs- Cumulative	\$7,115,095	\$6,079,078	\$6,106,882	\$5,211,836	\$3,060,019	\$3,642,795	\$4,223,602	\$4,257,599
\$ of Questioned Costs Resolved – Current Year	\$2,095,841	\$3,993,937	\$2,021,418	\$1,196,066	\$2,861,600	\$2,082,802	\$0	\$33,580



Thank You

- We would like to commend and thank the FSM National Government's management, the U.S. Department of Interior, and the Graduate School for allowing us to present this financial analysis. We hope it serves as a useful and understandable compliment to the FSM National Government's annual financial report.
- Visit our website at www.crawfordcpas.com for other useful tools for governments.